

Floyd Petersen, Mayor Stan Brauer, Mayor pro tempore Robert Christman, Councilmember Robert Ziprick, Councilmember Charles Umeda, Councilmember

COUNCIL AGENDA:

July 17, 2006

TO:

City Council

VIA:

Dennis R. Halloway, City Manager

FROM:

T. Jarb Thaipejr, Public Works Director/Civil Engineer W

SUBJECT:

Annual Refuse Rate Review and Adjustment

### RECOMMENDATION

It is recommended that the City Council approve Council Bill No. R-2006-35 adopting the solid waste haul rate for fiscal year 2006-2007.

### **BACKGROUND**

Waste Management of the Inland Empire, the solid waste hauler contractor for the City, has submitted a 2006 Solid Waste Rate Adjustment request (attached). The request reflects changes based on the Consumer Price Index (CPI), increased landfill disposal fees, proposed fuel surcharge compensation, proposed fee for overloaded commercial bins, proposed one-time commercial and roll off set-up fee for new accounts, C&D roll off service, and costs due to changes in service. No rate adjustment was granted for fiscal year 2005-2006.

The Cost of Living Adjustment calculation from April 2005 through March 2006 from the U.S. Department of Labor, Bureau of Labor Statistics, shows an increase of 4.67%. The Landfill Disposal Rate, commonly known as the tipping fee, increased from \$30.84 to \$35.38 per ton effective July 1, 2006. The CPI adjustment affects only the "Service Portion" of the overall rates. The City is required by AB 939 to divert 50% of its solid waste from the landfill. The City is currently at a 41% diversion rate. The residential sector has been very supportive in establishing a successful recycling program. The commercial sector, which includes multi-family housing complexes, has not yet met with a similar rate of success. However, staff and our Recycling Consultant have been working with management companies to implement recycling programs at their complexes. In June 2006, the City implemented a recycling program at Loma Linda Springs, 444-unit multi-family complex. To date, the participation from the residents has been very positive.

The City continues to utilize the "Waste to Energy" diversion program. The additional cost for a Waste to Energy program is projected to be \$1.07 per yard per month. This adjustment would affect the commercial sector only and encourage additional participation in

reduce/reuse/recycling programs. As our diversion rate meets and exceeds the 50% mandate, the Waste to Energy program will be phased out.

### **ENVIRONMENTAL**

None.

# FISCAL IMPACT

City's pass-through payment for refuse service is funded in 01-3600-1830.

### Attachment:

1) Solid Waste Rate Adjustment Letter dated June 5, 2006, by Waste Management of the Inland Empire

I:\Public Works Admin\Staff Reports\Refuse Rate Increase 2006.doc



# CITY OF LOMA LINDA JUN 0 6 2006

June 5, 2006 ADMINISTRATION

WASTE MANAGEMENT OF THE INLAND EMPIRE

800 S. Temescal Street Corona, CA 92879-2058 (909) 817-2400 (909) 817-2402 Fax

Mr. Dennis R. Halloway City Manager City of Loma Linda Civic Center 25541 Barton Road Loma Linda, CA 92354

Re: 2006 Request for Solid Waste Rate Adjustments

Dear Mr. Halloway:

Per Section III. OBLIGATIONS OF CONTRACTOR, Subsection (25) <u>Rates</u>, USA Waste of California, Inc. respectfully requests an adjustment effective to the current refuse rates to reflect the following:

- 1. An increase of the Consumer Price Index (CPI) Urban Wage Earners and Clerical Workers, from April 2005 through March 2006. A copy of the CPI is attached for your review.
- 2. An increase in the Landfill Disposal Rate at the San Bernardino County System from \$30.84 per ton to \$35.38 per ton, effective on all rate structures. A copy of the San Bernardino notification is on file at City Hall.
- 3. A proposed fuel surcharge to compensate USA Waste for fuel costs incurred above and beyond those captured in our CPI index. (See Section VI)
- 4. The addition of a proposed commercial overage fee for overloaded commercial bins. (See Section V)
- 5. The addition of a proposed one-time commercial and rolloff set-up fee for new accounts.
- 6. The addition of a new C & D rolloff service. (See Section III 10.)

In order to calculate the rate change, we annually review and establish the actual disposal component of the monthly rate for each household and the various commercial business rates. This is because the CPI adjustment is expressed only on the "Service Portion" of the overall rates. Per our Agreement, the twelve month disposal review will be from April 2005 through March 2006. The attached CPI schedule shows a 4.67% increase for the period April 2005 through March 2006 (199.2 – 208.5 = 9.3/100 = 4.67%).

### Residential Rate Calculation

### Service Component Analysis I.)

## A.) Consumer Price Index (CPI) Adjustment

Current Bi-Monthly Service Component = \$27.30 (from City Exhibit "A")

CPI Adjustment per Attachment =4.67%= \$28.57

Next Bi-Monthly Service Component 2006 - 2007

### II.) **Disposal Component Analysis**

### A.) Refuse Volume Calculation

Landfill Volume from April 2005 thru March 2006 = 3.587.53 tons

Total Number of Single Family Residences (revised per City) = 4,500

Total Trash Disposed per Account (3,587.53 / 4,500) .80 tons/home/yr = 1,600 lbs/home/yr

### B.) Green Waste Volume Calculation

Green Waste Volume from April 2005 thru March 2006 = 2,481.79 tons/yr

Total Number of Single Family Residences =4,500

Total Green Waste Disposed per Account (2,481.79 / 4,500) = .55/tons/home/yr= 1,103 lbs/home/yr

### C.) Container Size Calculations

(68 Gallon vs. 96 Gallon)

1.) Container Breakdown by Home (Per City Records)

68 Gallon 990 Homes (22%) 96 Gallon 3,510 Homes (78%) Total 4,500 Homes

2.) Disposal Pass-thru Adjustment for Container Size \*

a.) Landfill Disposal Component for 68-Gallon = .80 tons X 70%

= .56 tons (1,120 lbs/home/yr)

= .56 tons X 990 homes

= 554 tons/yr

b.) Landfill Disposal Component for 96-Gallon = 3,588 tons - 554 tons

= 3,034 tons/3510 homes

= .86 tons (1,729 lbs/home/yr)

c.) Green Waste Disposed for all Customers Total Tonnage of 2,481.79 Tons / 4,500 Homes

= .55 Tons (1,103 lbs/home/yr)

### D.) Pass-Thru Disposal Cost for 96-Gallon Customers

1.) Disposal = .86 tons x \$35.38 = \$30.43 annually (\$5.07 bi-monthly)Green Waste

= .55 tons x \$28.95 = \$15.92 annually (\$2.65 bi-monthly)Subtotal = \$46.35 annually (\$7.72 bi-monthly) City Franchise Fee = \$ 8.18 annually (\$1.36 bi-monthly) TOTAL = \$ 54.53 yearly (\$9.08) bi-monthly)

<sup>\*</sup> Current system calculates a 30% lower pass-thru for 68 gallon container

### E.) Pass-Thru Disposal Cost for 68-Gallon Customers

- 1.) Disposal =  $.56 \text{ tons } \times \$35.38 = \$19.81 \text{ annually } (\$3.30 \text{ bi-monthly})$ 
  - Green Waste =  $.55 \text{ tons } \times \$28.95 = \$15.92 \text{ annually } (\$2.65 \text{ bi-monthly})$
  - Subtotal = \$35.73 annually (\$5.95 bi-monthly)
  - City Franchise Fee = \$ 6.31 annually (\$ 1.05 bi-monthly)
  - TOTAL = \$42.04 yearly (\$7.00 bi monthly)

### III. Other Rate Adjustments:

- 1. Container Exchange Fee (CPI of 4.67% only) from \$27.69 to \$28.98
- 2. Additional Containers (Carts):

### 96-Gallon Trash Container

- $\overline{\text{Disposal} = .86 \text{ tons } x \$35.38} = \$30.43/12 \text{ months} = \$2.54/.85 = \$2.98/\text{month}$
- Service =  $$7.33 \times 4.67\% = $7.67$
- Total 96-gallon additional cart = \$10.65/month (\$21.30 bi-monthly)

### 68-Gallon Trash Container

- Disposal = .56 tons x \$35.38 = \$19.81/12 months = \$1.65/.85 = \$1.94 month
- Service =  $$7.33 \times 4.67\% = $7.67$
- Total 68-gallon additional cart = \$9.61/ month (\$19.22 bi-monthly)

### Additional Green Waste Container

- Disposal =  $.55 \times $28.95 = $15.92/12 \text{ months} = $1.32/.85 = $1.56$
- Service =  $$7.33 \times 4.67\% = $7.67$
- Total Green Waste additional cart = \$9.23/month (\$18.46 bi-monthly)

### **Additional Recycling Container**

- 2.72 per month x 4.67% = 2.84/month (5.69 bi-monthly)
- 3. Apartment Complex per unit from \$ 18.46 to \$19.32
- 4. Apartment Pass-Thru from \$8.22 to \$8.60
- 5. Apartment Bin Set Rates from \$ 27.11 to \$28.38
- 6. Temporary 15-40 yard roll-off box
  - Service from \$249.59 to \$261.25
    Disposal (up to 5 tons) from \$181.41 to \$208.12
    Total from \$431.00 to \$469.37
- 7. Permanent Roll-off Containers
  - Service from \$164.28 to \$171.95 Compactors from \$176.47 to \$184.71 Disposal (includes franchise fee) from \$ 36.28/ton to \$ 41.62/ton
- 8. Temporary 3 Yard Bin from \$ 40.21 to \$ 42.09 (delivery)
- from \$ 40.21 to \$ 42.09 (collection) 9. 96-Gallon Commercial
- Recycling Cart from \$19.94 bi-monthly to \$20.87
- 10. Rolloff C & D Service \* \$295.00/haul plus disposal costs

### IV. COMMERCIAL BIN BI-MONTHLY RATES

Basic Commercial Rate Can Service =

1. Increase Service Component (4.67%) from \$28.26 to \$29.58

Commercial	Bin Rates Per Yard =	Current I	Proposed
1.	Service Component (4.67% CPI Adj)	\$ 4.14	\$ 4.34
2.	Disposal Component (Inc FF)	\$ 1.89	\$ 2.21
3.	Waste to Energy Component	1.05	\$ 1.07
	Total	\$7.08/Yd	\$7.61/Yd

Note: City Exhibit "B" matrix will include CPI increases to both the

1. "SVC CHG", and the "BIN SET CHARGE."

### V. OTHER COMMERCIAL AND ROLLOFF FEES

1.	Commercial Overage Fee	\$35.00/Bin
2.	Commercial Set-Up Fee	\$12.00/Account
3.	Rolloff Set-Up Fee	\$12.00/Account

### VI. FUEL ADJUSTMENT

1.	Residential	Add .18⊄/Home/Month
2.	Commercial	Add .30⊄/Yard/Month
3.	Rolloff	Add \$2.19/Haul

With your review, we are available for further discussion at your convenience.

As always, it's a pleasure being of service to the City of Loma Linda.

Respectfully submitted,

L. Alex Braicovich

Director of Government Affairs

cc: Sherry Kouba, Analyst

Rob Zakoor, Director of Operations

# City of Loma Linda Extraordinary Fuel Cost Increase Request

Residential Rate	2005	Current	Change	% Change
Rate Components Refuse Disposal Component/Greenwaste Disposal and City Fees Contractor's Pick Up Fee Total 96 Gallon Automated Cart Rate	\$ 5.02 \$ 13.65 \$ 18.67	\$ 4.84 \$ 14.29 \$ 19.12	\$ (0.19) \$ 0.64 \$ 0.45	-3.7% 4.7% 2.4%
Service Component Breakdown% of TotalOperating Costs (incl. Profit)92.1%Fuel7.9%Total Service Component100.0%	\$ 12.57 \$ 1.08 \$ 13.65	\$ 13.16 \$ 1.13 \$ 14.29	\$ 0.58 \$ 0.05 \$ 0.63	4.7% 4.7% 4.7%
Consumer Price Index : All Urban Consumer	199.2	208.5	9.3	4.7%
DOE Average Diesel Fuel (cents per gallon) U.S. Energy Information Administration (dollars per thousand)	209.4 9.3	260.7 10.4	51.3 1.1	24.5% 11.9%
Fuel Component Actual Fuel Component - Blended DOE/U.S. Energy Extraordinary Request	\$ 1.08 \$ 1.08	\$ 1.13 \$ 1.31 \$ 0.18	\$ 0.05 \$ 0.23 \$ 0.18	4.7% 21.7% 17.1%
New Residential Rate	Current	Increase	Proposed	
Refuse Disposal Component/Greenwaste Disposal and City Fees Service Component Total 96 Gallon Automated Cart Rate	\$ 5.02 \$ 13.65 \$ 18.67	\$ (0.19) \$ 0.82 \$ 0.63	\$ 4.84 \$ 14.47 \$ 19.30	3.4%
Commercial Rate	2005	Current	Change	% Change
Rate Components  Refuse Disposal Component/ and Franchise Fee Service Component Three-yard One-time per Week	\$ 40.95 \$ 67.38 \$ 108.33	\$ 44.43 \$ 70.53 \$ 114.95	\$ 3.48 \$ 3.15 \$ 6.63	8.5% 4.7% 6.1%
Service Component Breakdown         % of Total           Operating Costs (incl. Profit)         92.1%           Fuel         7.9%           Total Service Component         100.0%	\$ 62.05 \$ 5.32 \$ 67.38	\$ 64.95 \$ 5.57 \$ 70.53	\$ 2.90 \$ 0.25 \$ 3.15	4.7% 4.7% 4.7%
Consumer Price Index : All Urban Consumer	199.2	208.5	9.3	4.7%
DOE Average Diesel Fuel (cents per gallon) U.S. Energy Information Administration (dollars per thousand)	209.4 9.3	260.7 10.4	51.3 1.1	24.5% 11.9%
Fuel Component Actual Fuel Component - Blended DOE/U.S. Energy Extraordinary Request	\$ 5.32 \$ 5.32	\$ 5.57 \$ 6.48 \$ 0.91	\$ 0.25 \$ 1.16 \$ 0.91	4.7% 21.7% 17.1%
New Commercial Rate  Refuse Disposal Component/City Franchise Fee Service Component Three-yard One-time per Week	\$ 40.95 \$ 67.38 \$ 108.33	\$ 3.48 \$ 4.06 \$ 7.54	\$ 44.43 \$ 71.43 \$ 115.86	7.0%
Rolloff Rate	2005	Current	Change	% Change
Rate Components Refuse Disposal Component/City Franchise Fee Service Component 40 yard Rolloff Pull Rate	\$ 24.64 \$ 139.64 \$ 164.28	\$ 25.79 \$ 146.16 \$ 171.95	\$ 1.15 \$ 6.52 \$ 7.67	4.7% 4.7% 4.7%
Service Component Breakdown% of TotalOperating Costs (incl. Profit)92.1%Fuel7.9%Total Service Component100.0%	\$ 128.61 \$ 11.03 \$ 139.64	\$ 134.61 \$ 11.55 \$ 146.16	\$ 6.00 \$ 0.52 \$ 6.52	4.7% 4.7% 4.7%

DOE Average Diesel Fuel (cents per gallon) U.S. Energy Information Administration (dollars per thousand)	209.4	260.7	51.3	24.5%
	9.3	10.4	1.1	11.9%
Fuel Component Actual Fuel Component - Blended DOE/U.S. Energy Extraordinary Request	\$ 11.03 \$ 11.03	\$ 11.55 \$ 13.73 \$ 2.19	\$ 0.52 \$ 2.70 \$ 2.19	4.7% 24.5% 19.8%
New Rolloff Rate	Current	Increase	Proposed	
Refuse Disposal Component/City Recycle and AB 939 Fee	\$ 24.64	\$ 1.15	\$ 25.79	6.0%
Service Component	\$ 139.64	\$ 8.71	\$ 148.35	
40 yard Rolloff Pull Rate	\$ 164.28	\$ 9.86	\$ 174.14	

199.2

208.5

9.3

4.7%

Consumer Price Index : All Urban Consumer



# U.S. Department of Labor Bureau of Labor Statistics

Burcau of Labor Statistics Data

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More Formatting Options

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Not Seasonally Adjusted

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Date	Gallon)	155.10	per Gallon)	167.65
Jan-2004	*		\$ \$	180.90
Feb-2004	•	158.20		189.66
Mar-2004	*	162.94	\$	217.08
Apr-2004	•	169.23	\$	
May-2004	*	174.64	\$	228.44
Jun-2004	· •	171.13	\$	205.63
Jul-2004	*	173.85	\$	209.80
Aug-2004	•	183.28	\$	212.84
Sep-2004	*	191.68	\$	216.38
Oct-2004	•	213.43	\$	236.08
Nov-2004	*	214.66	\$	234.78
Dec-2004	Ŧ	200.93	\$	213.68
2004 Average	\$	180.75	\$	209.41
	•	105.00	Ф	005.00
Jan-2005		195.88	\$	205.88
Feb-2005		202.68	\$	224.38
Mar-2005		221.38	\$	245.50
Apr-2005		229.18	\$	258.95
May-2005		219.88	\$	245.02
Jun-2005		228.98	\$	246.90
Jul-2005		237.25	\$	257.75
Aug-2005		250.00	\$	294.48
Sep-20 <b>05</b>		281.88	\$	312.48
Oct-2005		309.50	\$	316.00
Average 2005	\$	2 <b>37</b> .6 <b>6</b>	\$	260.73
Year over Year				
Increase	\$	56.90	\$	51.33
of Increase		31.48%		24.51%